

1 SENATE BILL NO. 382

2 INTRODUCED BY F. MANDEVILLE, D. FERN, S. VINTON, M. BERTOGLIO, L. BREWSTER, M. HOPKINS, E.

3 BOLDMAN, G. HERTZ, C. FRIEDEL, J. KARLEN

4  
5 A BILL FOR AN ACT ENTITLED: "AN ACT CREATING THE MONTANA LAND USE PLANNING ACT;  
6 REQUIRING ~~COUNTIES AND CITIES~~ CITIES THAT MEET CERTAIN POPULATION THRESHOLDS TO  
7 UTILIZE THE LAND USE PLAN, MAP, ZONING REGULATIONS, AND SUBDIVISION REGULATIONS  
8 PROVIDED IN THE ACT; ALLOWING OTHER LOCAL GOVERNMENTS THE OPTION TO UTILIZE THE  
9 PROVISIONS OF THE ACT; REQUIRING PUBLIC PARTICIPATION DURING THE DEVELOPMENT,  
10 ADOPTION, OR AMENDMENT OF A LAND USE PLAN, MAP, ZONING REGULATION, OR SUBDIVISION  
11 REGULATION; PROVIDING STRATEGIES TO MEET POPULATION PROJECTIONS; PROVIDING FOR  
12 CONSIDERATION OF FACTORS SUCH AS HOUSING, LOCAL FACILITIES, ECONOMIC DEVELOPMENT,  
13 NATURAL RESOURCES, ENVIRONMENT, AND NATURAL HAZARDS WHEN DEVELOPING A LAND USE  
14 PLAN, MAP, AND ZONING REGULATION; PROVIDING FOR A PROCEDURE TO REVIEW SUBDIVISIONS  
15 AND APPROVE FINAL PLATS; PROVIDING FOR A LOCAL GOVERNING BODY TO COLLECT FEES;  
16 PROVIDING AN APPEALS PROCESS, ENFORCEMENT MECHANISMS, AND PENALTIES; PROVIDING  
17 DEFINITIONS; REPEALING SECTIONS 7-21-1001, 7-21-1002, AND 7-21-1003, MCA; AND PROVIDING AN  
18 IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."

19  
20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

21  
22 NEW SECTION. Section 1. Short Title. [Sections 1 through 37] may be cited as the "Montana Land  
23 Use Planning Act".

24  
25 NEW SECTION. Section 2. Legislative purpose, findings, and intent. (1) It is the purpose of  
26 [sections 1 through 37] to promote the health, safety, and welfare of the people of Montana through a system of  
27 comprehensive planning that balances private property rights and values, ~~economic efficiency in~~ public services  
28 and infrastructure, ~~protection of the~~ HUMAN environment, natural resources, and recreation, and a diversified

1 and sustainable economy.

2 (2) The legislature finds that coordinated and planned growth ~~within cities and counties~~ will  
3 encourage, AND support, ~~and protect~~:

4 (a) sufficient housing units for the state's growing population that are attainable for citizens of all  
5 income levels;

6 (b) the provision of adequate public services and infrastructure in the most cost-effective manner  
7 possible, shared equitably among all residents, businesses, and industries;

8 (c) the natural environment, including wildlife and wildlife habitat, sufficient and clean water, and  
9 healthy air quality;

10 (d) agricultural, forestry, and mining lands for the production of food, fiber, and minerals and their  
11 economic benefits;

12 (e) the state's economy and tax base through job creation, business development, and the  
13 revitalization of established communities;

14 (f) persons, property, infrastructure, and the economy against natural hazards, such as flooding,  
15 earthquake, wildfire, and drought; and

16 (g) local consideration, participation, and review of plans for projected population changes and  
17 impacts resulting from those plans.

18 (3) It is the legislature's intent that the comprehensive planning authorized in [sections 1 through  
19 37]:

20 (a) provides the broadest and most comprehensive level of collecting data, identifying and  
21 analyzing existing conditions and future opportunities and constraints, acknowledging and addressing the  
22 impacts of development on each jurisdiction, and providing for broad public participation;

23 (b) serves as the basis for implementing specific land use regulations that are in substantial  
24 compliance with the local land use plan;

25 (c) provides for local government approval of development proposals in substantial compliance  
26 with the land use plan, based on information, analysis, and public participation provided during the development  
27 and adoption of the land use plan and implementing regulations; and

28 (d) allows for streamlined administrative review decisionmaking for site-specific development

1 applications.

2

3 NEW SECTION. Section 3. Definitions. As used in [sections 1 through 37], unless the context or  
4 subject matter clearly requires otherwise, the following definitions apply:

5 (1) "Aggrieved party" means a person who can demonstrate a specific personal and legal interest,  
6 as distinguished from a general interest, who has been or is likely to be specially and injuriously affected by the  
7 decision.

8 (2) "Applicant" means a person who seeks a land use permit or other approval of a development  
9 proposal.

10 (3) "Built environment" means man-made or modified structures that provide people with living,  
11 working, and recreational spaces.

12 (4) "Cash-in-lieu donation" is the amount equal to the fair market value of unsubdivided,  
13 unimproved land.

14 (5) "Certificate of survey" means a drawing of a field survey prepared by a registered surveyor for  
15 the purpose of disclosing facts pertaining to boundary locations.

16 (6) "Dedication" means the deliberate appropriation of land by an owner for any general and public  
17 use, reserving to the landowner no rights that are incompatible with the full exercise and enjoyment of the  
18 public use to which the property has been devoted.

19 (7) "Division of land" means the segregation of one or more parcels of land from a larger tract held  
20 in single or undivided ownership by transferring or contracting to transfer title to a portion of the tract or properly  
21 filing a certificate of survey or subdivision plat establishing the identity of the segregated parcels pursuant to  
22 [sections 1 through 37]. The conveyance of a tract of record or an entire parcel of land that was created by a  
23 previous division of land is not a division of land.

24 (8) "Dwelling unit" means a residential structure in which a person or persons reside.

25 (9) "Examining land surveyor" means a registered land surveyor appointed by the governing body  
26 to review surveys and plats submitted for filing.

27 (10) "Final plat" means the final drawing of the subdivision and dedication required by [sections 1  
28 through 37] to be prepared for filing for record with the county clerk and recorder and containing all elements

1 and requirements set forth in [sections 1 through 37] and in regulations adopted pursuant to [sections 1 through  
2 37].

3 (11) "IMMEDIATE FAMILY" MEANS A SPOUSE, CHILDREN BY BLOOD OR ADOPTION, AND PARENTS.

4 (12) "JURISDICTIONAL AREA" OR "JURISDICTION" MEANS THE AREA WITHIN THE BOUNDARIES OF THE LOCAL  
5 GOVERNMENT. FOR MUNICIPALITIES, THE TERM INCLUDES THOSE AREAS THE LOCAL GOVERNMENT ANTICIPATES MAY BE  
6 ANNEXED INTO THE MUNICIPALITY OVER THE NEXT 20 YEARS.

7 ~~(14)~~(13) "Land use permit" means an authorization to complete development in conformance with an  
8 application approved by the local government.

9 ~~(12)~~(14) "Land use plan" means the land use plan and future land use map adopted in accordance with  
10 [sections 1 through 37].

11 ~~(13)~~(15) "Land use regulations" means zoning, zoning map, subdivision, or other land use regulations  
12 authorized by state law.

13 ~~(14)~~(16) "Local governing body" or "governing body" means the elected body responsible for the  
14 administration of a local government.

15 ~~(15)~~(17) "Local government" means a county, consolidated city-county, or an incorporated municipality  
16 to which the provisions of [sections 1 through 37] apply AS PROVIDED IN [SECTION 5].

17 ~~(16)~~(18) "Manufactured housing" means a dwelling for a single household, built offsite in a factory on or  
18 after January 1, 1990, that is placed on a permanent foundation, ~~is at least 1,000 square feet in size~~, has a  
19 pitched roof and siding and roofing materials that are customarily, as defined by local regulations, used on site-  
20 built homes, and is in compliance with the applicable prevailing standards of the United States department of  
21 housing and urban development at the time of its production. A manufactured home does not include a mobile  
22 home or housetrailer, as defined in 15-1-101.

23 ~~(17)~~(19) "Ministerial permit" means a permit granted upon a determination that a proposed project  
24 complies with the zoning map and the established standards set forth in the zoning regulations. The  
25 determination must be based on objective standards, involving little or no personal judgment, and must be  
26 issued by the planning administrator.

27 ~~(18)~~(20) "Planning administrator" means the person designated by the local governing body to review,  
28 analyze, provide recommendations, or make final decisions on any or all zoning, subdivision, and other

1 development applications as required in [sections 1 through 37].

2 ~~(19)~~(21)"Plat" means a graphical representation of a subdivision showing the division of land into lots,  
3 parcels, blocks, streets, alleys, and other divisions and dedications.

4 ~~(20)~~(22)"Preliminary plat" means a neat and scaled drawing of a proposed subdivision showing the  
5 layout of streets, alleys, lots, blocks, and other elements of a subdivision that furnish a basis for review by a  
6 governing body.

7 ~~(24)~~(23)"Public utility" has the meaning provided in 69-3-101, except that for the purposes of [sections  
8 1 through 37], the term includes a county water or sewer district as provided for in Title 7, chapter 13, parts 22  
9 and 23, and municipal sewer or water systems and municipal water supply systems established by the  
10 governing body of a municipality pursuant to Title 7, chapter 13, parts 42, 43, and 44.

11 ~~(22)~~(24)"Subdivider" means a person who causes land to be subdivided or who proposes a subdivision  
12 of land.

13 ~~(23)~~(25)"Subdivision" means a division of land or land so divided that it creates one or more parcels  
14 containing less than 160 acres that cannot be described as a one-quarter aliquot part of a United States  
15 government section, exclusive of public roadways, in order that the title to the parcels may be sold or otherwise  
16 transferred and includes any resubdivision and a condominium. The term also means an area, regardless of its  
17 size, that provides or will provide multiple spaces for rent or lease on which recreational camping vehicles or  
18 mobile homes will be placed.

19 ~~(24)~~(26)"Subdivision guarantee" means a form of guarantee that is approved by the commissioner of  
20 insurance and is specifically designed to disclose the information required in [section 33].

21 ~~(25)~~(27)"Tract of record" means an individual parcel of land, irrespective of ownership, that can be  
22 identified by legal description, independent of any other parcel of land, using documents on file in the records of  
23 the county clerk and recorder's office.

24  
25 **NEW SECTION. Section 4. Planning commission.** (1) (a) Each local government shall establish, by  
26 ordinance or resolution, a planning commission.

27 (b) Any combination of local governments may create a multi-jurisdiction planning commission or  
28 join an existing commission pursuant to an interlocal agreement.

1 (c) (i) Any combination of legally authorized planning boards, zoning commissions, planning and  
2 zoning commissions, or boards of adjustment existing prior to [the effective date of this act] may be considered  
3 duly constituted under [sections 1 through 37] as a planning commission by agreement of the governing bodies  
4 of each jurisdiction represented on the planning commission.

5 (ii) If more than one legally authorized planning board, zoning commission, or planning and zoning  
6 commission exists within a jurisdiction, the governing bodies of each jurisdiction may agree to:

7 (A) designate, combine, consolidate, or modify one or more of the authorized boards or  
8 commissions as the planning commission; or

9 (B) create a new planning commission pursuant to this section and disband the existing boards  
10 and commissions.

11 (2) (a) (i) Each planning commission must consist of an odd number of no fewer than three voting  
12 members who are confirmed by majority vote of each local governing body.

13 (ii) Each jurisdiction must be equally represented in the membership of a multi-jurisdiction planning  
14 commission.

15 (b) The planning commission shall meet at least once every 6 months.

16 (c) Minutes must be kept of all meetings of the planning commission and all meetings and records  
17 must be open to the public.

18 (d) A majority of currently appointed voting members of the planning commission constitutes a  
19 quorum. A quorum must be present for the planning commission to take official action. A favorable vote of at  
20 least a majority of the quorum is required to authorize an action at a regular or properly called special meeting.

21 (e) The ordinance, resolution, or interlocal agreement creating the planning commission must set  
22 forth the requirements for appointments, terms, qualifications, removal, vacancies, meetings, notice of  
23 meetings, officers, reimbursement of costs, bylaws, or any other requirement determined necessary by the local  
24 governing body.

25 (3) (a) Except as set forth in subsection (3)(b), the planning commission shall review and make  
26 recommendations to the local governing body regarding the development, adoption, amendment, review, and  
27 approval or denial of the following documents:

28 (i) the land use plan and future land use map as provided in [section 7];

- 1 (ii) zoning regulations and map as provided in [sections 18 through 24];  
2 (iii) subdivision regulations as provided in [sections 25 through 33]; and  
3 (iv) any other legislative land use planning document the local governing body designates.  
4 (b) In accordance with [section 36], the planning commission shall hear and decide appeals from  
5 any site-specific land use decisions made by the planning administrator pursuant to the adopted regulations  
6 described in subsection (3)(a). Decisions of the planning commission may be appealed to the local governing  
7 body as provided in [section 36].

8 (4) The planning commission may be funded pursuant to 76-1-403 and 76-1-404.  
9

10 **NEW SECTION. Section 5. Applicability and compliance.** (1) ~~A county with a population at or~~  
11 ~~exceeding 70,000 in the most recent decennial census shall comply with the provisions of [sections 1 through~~  
12 ~~37].~~

13 (2) A municipality ~~within a county identified in subsection (1)~~ with a population at or exceeding  
14 5,000 LOCATED WITHIN A COUNTY WITH A POPULATION AT OR EXCEEDING 70,000 in the most recent decennial  
15 census shall comply with the provisions of [sections 1 through 37].

16 (3)(2) (a) Except as provided in subsection (3)(b) (2)(B), any ~~local government~~ MUNICIPALITY that  
17 meets the population thresholds of ~~subsections~~ SUBSECTION (1) or (2) on [the effective date of this act] shall  
18 comply with the provisions of [sections 1 through 37] within 3 years of [the effective date of this act].

19 (b) A ~~local government~~ MUNICIPALITY that has adopted a growth policy within 5 years prior to [the  
20 effective date of this act] shall comply with the provisions of [sections 1 through 37] within 5 years of the date  
21 that the growth policy was adopted or within the deadline established in subsection (3)(a) (2)(A), whichever  
22 occurs later.

23 (c) A ~~local government~~ MUNICIPALITY that meets the population thresholds of ~~subsections~~  
24 SUBSECTION (1) or (2) on any decennial census completed after [the effective date of this act] shall comply with  
25 the provisions of [sections 1 through 37] by December 31 of the ~~fifth~~ THIRD year after the date of the decennial  
26 census.

27 (4)(3) (a) A local government that ~~does not meet the population thresholds set forth in subsections (1)~~  
28 ~~or (2)~~ IS NOT REQUIRED TO comply with the provisions of [sections 1 through 37] MAY DECIDE TO

1 COMPLY WITH THE PROVISIONS OF [SECTIONS 1 THROUGH 37] by an affirmative vote of the local governing body.  
2 After an affirmative vote, the governing body shall comply with the provisions of [sections 1 through 37] by  
3 December 31 of the fifth year after the date of the vote.

4 (b) A local government that votes pursuant to subsection ~~(4)(a)~~ (3)(A) to comply with the provisions  
5 of [sections 1 through 37] may subsequently decide to not comply with the provisions of [sections 1 through 37]  
6 by an affirmative vote.

7 ~~(5)(4)~~ A local government that complies with [sections 1 through 37] is not subject to any provision of  
8 Title 76, chapters 1, 2, 3, or 8.

9  
10 NEW SECTION. Section 6. Public participation. (1) (a) A local government shall provide continuous  
11 public participation when adopting, amending, or updating a land use plan or regulations pursuant to [sections 1  
12 through 37].

13 (b) Public participation in the adoption, amendment, or update of a land use plan or implementing  
14 regulations must provide for, at a minimum:

- 15 (i) dissemination of draft documents;
- 16 (ii) an opportunity for written and verbal comments;
- 17 (iii) public meetings after effective notice;
- 18 (iv) electronic communication regarding the process, including online access to documents,  
19 updates, and comments; and
- 20 (v) an analysis of and response to public comments.

21 (2) A local government shall document and retain all public outreach and participation performed  
22 as part of the administrative record in accordance with the retention schedule published by the secretary of  
23 state.

24 (3) (a) A local government may decide the method for providing:

25 (i) general public notice and participation in the adoption, amendment, or update of a land use  
26 plan or regulation; and

27 (ii) notice of written comment on applications for land use permits pursuant to [sections 1 through  
28 37].

1 (b) All notices must clearly specify the nature of the land use plan or regulation under  
2 consideration, what type of comments the local government is seeking from the public, and how the public may  
3 participate.

4 (c) The local government shall document what methods it used to provide continuous participation  
5 in the development, adoption, or update of a land use plan or regulation and shall document all comments  
6 received.

7 (d) The department of commerce established in 2-15-1801 and functioning pursuant to 90-1-103  
8 shall develop a list of public participation methods and best practices for use by local governments in  
9 developing, adopting, or updating a land use plan or regulations.

10 (4) Throughout the adoption, amendment, or update of the land use plan or regulation processes,  
11 a local government shall emphasize that:

12 (a) the land use plan is intended to identify the opportunities for development of land within the  
13 planning area for housing, businesses, AGRICULTURE, and the extraction of natural resources, while  
14 acknowledging and addressing the impacts of that development on adjacent properties, the community, the  
15 natural environment, public services and facilities, and natural hazards;

16 (b) the process provides for continuous and extensive public notice, review, comment, and  
17 participation in the development of the land use plan or regulation;

18 (c) the final adopted land use plan, including amendments or updates to the final adopted land use  
19 plan, comprises the basis for implementing land use regulations in substantial compliance with the land use  
20 plan; and

21 (d) the scope of and opportunity for public participation and comment on site-specific development  
22 in substantial compliance with the land use plan must be limited only to those impacts or significantly increased  
23 impacts that were not previously identified and considered in the adoption, amendment, or update of the land  
24 use plan, zoning regulations, or subdivision regulations.

25 (5) THE LOCAL GOVERNING BODY SHALL ADOPT A PUBLIC PARTICIPATION PLAN DETAILING HOW THE LOCAL  
26 GOVERNMENT WILL MEET THE REQUIREMENTS OF THIS SECTION.

27

28 NEW SECTION. Section 7. Adoption or amendment of land use plan and future land use map.

1 (1) The local governing body shall adopt or amend by resolution a land use plan and future land use map in  
2 accordance with [sections 7 through 17] only after consideration by and on the recommendation of the planning  
3 commission.

4 (2) Prior to making a recommendation to the governing body to adopt or amend a land use plan  
5 and future land use map, the planning commission shall:

6 (a) provide public notice and participation in accordance with [section 6]; and

7 (b) accept, consider, and respond to public comment on the proposed land use plan and future  
8 land use map. All public comment must be part of the administrative record transmitted to the governing body.

9 (3) After meeting the requirements of subsection (2), the planning commission shall make a final  
10 recommendation to the governing body to adopt, modify, or reject the proposed land use plan and future land  
11 use map or any amendment to the proposed land use plan and future land use map.

12 (4) The governing body shall incorporate any existing neighborhood, area, or plans adopted  
13 pursuant to Title 76, chapter 1, that meet the requirements of [sections 1 through 37] into the land use plan and  
14 future land use map.

15 (5) (a) The governing body shall consider the recommendation of the planning commission to  
16 adopt, modify, or reject the proposed land use plan and future land use map or any amendment to the  
17 proposed land use plan and future land use map.

18 (b) After providing public notice and participation in accordance with [section 6], the governing  
19 body may adopt, with any revisions the local governing body considers appropriate, or reject the land use plan  
20 and future land use map or any amendment to the proposed land use plan and future land use map proposed  
21 by the planning commission.

22 (6) An amendment to a land use plan or future land use map may be initiated:

23 (a) by majority vote of the governing body;

24 (b) on petition of at least 15% of the electors of the local government jurisdiction to which the plan  
25 applies, as registered at the last general election; or

26 (c) by a property owner applying for a zoning, subdivision, or other land use permit.

27 (7) (a) After the initiation of an amendment to a land use plan or future land use map allowed in  
28 subsection (6), the planning commission shall make a preliminary determination of whether the proposed land

1 use plan or future land use map amendment results in new or increased impacts to or from local facilities,  
2 services, natural resources, natural environment, or natural hazards from those previously described and  
3 analyzed in the assessment conducted in the development of the land use plan.

4 (b) If the planning commission finds new or increased impacts from the proposed land use plan or  
5 future land use map amendment, the local government shall collect additional data and conduct additional  
6 analysis necessary to provide the planning commission with the opportunity to consider all potential impacts  
7 resulting from the amendment before proceeding under subsection (2).

8 (8) The governing body may not amend the land use plan or future land use map unless:

9 (a) the amendment is found in substantial compliance with the land use plan; and

10 (b) the potential impacts resulting from development in substantial compliance with the proposed  
11 amendment have been made available for public review and comment and have been fully considered by the  
12 governing body.

13

14 **NEW SECTION. Section 8. Update of land use plan or future land use map.** (1) After a local  
15 government adopts a land use plan and future land use map in accordance with [section 7], the land use plan  
16 and future land use map must be reviewed by the planning commission every fifth year after adoption to  
17 determine whether an update to the land use plan and future land use map must be performed. The planning  
18 commission shall:

19 (a) make a preliminary determination regarding the existence of new or increased impacts to or  
20 from local facilities, services, natural resources, natural environment, or natural hazards from those previously  
21 described and analyzed when the land use plan and future land use map were previously adopted;

22 (b) provide public notice and participation in accordance with [section 6]; and

23 (c) accept, consider, and respond to public comment on the review of the land use plan and future  
24 land use map. All public comment must be part of the administrative record transmitted to the governing body.

25 (2) (a) If the planning commission finds new or increased impacts under subsection (1), the  
26 planning commission shall recommend an update to the land use plan, future land use map, or both.

27 (b) If the planning commission finds no new or increased impacts under subsection (1), the  
28 planning commission shall make a recommendation to the governing body that no update to the land use plan

1 or future land use map is necessary.

2 (3) After receiving the recommendation of the planning commission, the governing body may direct  
3 that an update of the land use plan, future land use map, or both be completed or may readopt the current land  
4 use plan, future land use map, or both.

5 (4) (a) In developing, drafting, and considering an update to the land use plan or future land use  
6 map, the planning commission shall follow the process set forth in [section 7] with respect to the changes  
7 proposed to the land use plan or future land use map.

8 (b) If the planning commission finds new or increased impacts resulting from the land use plan or  
9 future land use map, the local government shall collect additional data and conduct additional analysis  
10 necessary to provide the governing body and the public with the opportunity to comment on and consider all  
11 potential impacts resulting from an update to the land use plan or future land use map.

12 (5) At any time before an update is required after a review under subsection (1), the local  
13 governing body may direct that an update to the land use plan or future land use map be prepared for  
14 consideration by the planning commission and for recommendation to the governing body.

15 (6) Once an update to the land use plan or future land use map is adopted or the land use plan or  
16 future land use map is readopted, the information and analysis contained within the land use plan and future  
17 land use map must be considered accurate for the purposes of making site-specific development decisions in  
18 substantial compliance with the land use plan and future land use map.

19  
20 **NEW SECTION. Section 9. Existing conditions and population projections.** (1) The land use plan  
21 must include, at a minimum, inventories and descriptions of existing conditions of housing, local services and  
22 facilities, economic development, natural resources, environment, and hazards, and land use within the  
23 jurisdictional boundaries of the land use plan.

24 (2) As set forth in [sections 10 through 17], the land use plan must include, at minimum, a  
25 description, map, and analysis of how the jurisdiction will accommodate its projected population over the next  
26 20 years and the expected impacts of the development in the areas of housing, local services and facilities,  
27 economic development, natural resources, environment, and hazards.

28 (3) The inventories and descriptions in the plan must be based on up-to-date surveys, maps,

1 diagrams, charts, descriptive material, studies, and reports necessary to explain and supplement the analysis of  
2 each section of the land use plan.

3 (4) (a) A jurisdiction shall use demographics provided by:

4 (i) the most recent decennial census or census estimate of the United States census bureau; and

5 (ii) population projections for a 20-year period based on permanent and seasonal population  
6 estimates:

7 (A) provided by demographics published by the department of commerce;

8 (B) generated by the local government; or

9 (C) produced by a professional firm specializing in projections.

10 (b) When a population projection is not available, population projections for the jurisdiction must be  
11 reflective of the area's proportional share of the total county population and the total county population growth.

12

13 **NEW SECTION. Section 10. Housing.** (1) A local governing body shall identify and analyze existing  
14 and projected housing needs for the projected population of the jurisdiction and provide regulations that allow  
15 for the rehabilitation, improvement, or development of the number of housing units needed, as identified in the  
16 land use plan and future land use map, including:

17 (a) a quantification of the jurisdiction's existing and projected needed housing types, including  
18 location, age, condition, and occupancy required to accommodate existing and estimated population  
19 projections;

20 (b) an inventory of sites, including zoned, unzoned, vacant, underutilized, and potential  
21 redevelopment sites, available to meet the jurisdiction's needed housing types;

22 (c) an analysis of any constraints to housing development, such as zoning, development  
23 standards, and infrastructure needs and capacity, and the identification of market-based incentives that may  
24 affect or encourage the development of needed housing types; and

25 (d) a detailed description of what actions the jurisdiction may take to accommodate the projected  
26 needed housing types identified in subsection (1)(a).

27 (2) The housing section of the land use plan and future land use map may incorporate by  
28 reference any information or policies identified in other housing needs assessments adopted by the governing

1 body.

2 (3) If, after performing the analysis required in subsection (1), the local government determines  
3 that the total needed housing types may not be met due to lack of resources, development sites, infrastructure  
4 capacity, or other documented constraints, the local government shall establish the minimum number of  
5 housing units that may be rehabilitated, improved, or developed within the jurisdiction over the 20-year planning  
6 period and the actions the local government may take to remove constraints to the development of those units  
7 over that period.

8 (4) Progress toward the construction of the housing units identified as needed to meet projected  
9 housing needs during the 20-year planning period of the land use plan must be documented at each fifth year  
10 review of the land use plan as required in [section 8].

11 (5) The amount of detail provided in the analysis beyond the minimum criteria established in this  
12 section is at the discretion of the local governing body.

13

14 NEW SECTION. Section 11. Local services and facilities. (1) The land use plan must:

15 (a) determine the existing and anticipated levels of public safety and emergency services  
16 necessary to serve the projected population of the jurisdiction, including law enforcement, fire protection,  
17 emergency management system agencies, and local health care organizations;

18 (b) contain an inventory and map of existing fire protection, law enforcement, and emergency  
19 service jurisdictional areas and anticipated response times, a description of mutual aid or cooperative service  
20 agreements, and the location of hospitals or clinics in the jurisdiction;

21 (c) identify capital and service improvements for fire, law enforcement, emergency services, and  
22 health services for the jurisdictional area necessary to meet the projected population;

23 (d) determine the existing capacity, existing deficiencies, planned expansion, and anticipated  
24 levels of utility services necessary to serve the projected population in the jurisdiction, including water,  
25 wastewater, and storm water systems, solid waste disposal, and other utility services, as identified by the local  
26 government;

27 (e) contain an inventory and map of all utility service areas, system networks, and facilities;

28 (f) identify local utility capital and service improvements for the jurisdictional area necessary to

1 meet the projected population;

2 (g) determine the existing capacity, existing deficiencies, planned expansion, and anticipated  
3 improvements to the transportation network serving the jurisdictional area necessary to serve the projected  
4 population in the jurisdiction;

5 (h) contain an inventory and classification map of all existing and planned roads within the  
6 jurisdictional area, including major highways, secondary highways, and local routes, all non-motorized routes,  
7 including bike lanes and pedestrian thoroughfares, and all public transit systems and facilities; and

8 (i) identify planned capital and service transportation improvements necessary to serve the  
9 projected population.

10 (2) The local government shall:

11 (a) coordinate with school districts within the jurisdiction to determine the existing capacity of,  
12 planned expansion of, and anticipated improvements necessary for the local K-12 school system to serve the  
13 projected population in the jurisdiction; and

14 (b) request that the local school district provide any inventory and maps of existing K-12  
15 educational facilities within the jurisdictional area and identify any capital and service improvements necessary  
16 to meet the projected population.

17 (3) The local government may include an analysis of existing capacity and service levels, planned  
18 expansions of, and anticipated improvements necessary to provide other services to the projected population in  
19 the jurisdiction.

20 (4) The local government may incorporate by reference any information or policies identified in  
21 other relevant local services or facilities assessments adopted by the local governing body, such as a capital  
22 improvements plan or an impact fee study.

23 (5) The amount of detail provided in the analysis beyond the minimum criteria established in this  
24 section is at the discretion of the local governing body.

25

26 NEW SECTION. Section 12. Economic development. (1) The land use plan must:

27 (a) assess existing and potential commercial, industrial, and institutional enterprises in the  
28 jurisdiction, including the types of sites and supporting services needed by the enterprises;

1 (b) summarize job composition and trends by industry sector, including existing labor force  
2 characteristics and future labor force requirements, for existing and potential enterprises in the jurisdiction;

3 (c) assess the extent to which local characteristics, assets, and resources support or constrain  
4 existing and potential enterprises, including access to transportation to market goods and services, and assess  
5 historic, cultural, and scenic resources and their relationship to private sector success in the jurisdiction;

6 (d) inventory sites within the jurisdiction, including zoned, unzoned, vacant, underutilized, and  
7 potentially redeveloped sites, available to meet the jurisdiction's economic development needs;

8 (e) assess the adequacy of existing and projected local facilities and services, schools, housing  
9 stock, and other land uses necessary to support existing and potential commercial, industrial, and institutional  
10 enterprises; and

11 (f) assess the financial feasibility of supporting anticipated economic growth in the jurisdiction.

12 (2) The local government may incorporate by reference any information or policies identified in  
13 other relevant economic development assessments.

14 (3) The amount of detail provided in the analysis beyond the minimum criteria established in this  
15 section is at the discretion of the local governing body.

16

17 **NEW SECTION. Section 13. Natural resources, environment, and hazards.** (1) The land use plan  
18 must:

19 (a) include inventories and maps of natural resources within the jurisdiction, including but not  
20 limited to agricultural lands, agricultural water user facilities, minerals, sand and gravel resources, forestry  
21 lands, and other natural resources identified by the local government;

22 (b) describe the natural resource characteristics of the jurisdictional area, including a summary of  
23 historical natural resource utilization, data on existing utilization, and projected future trends;

24 (c) include an inventory, maps, and description of the natural environment of the jurisdictional  
25 area, including a summary of important natural features and the conditions of and real and potential threats to  
26 soils, geology, topography, vegetation, surface water, groundwater, aquifers, floodplains, scenic resources,  
27 wildlife, wildlife habitat, wildlife corridors, and wildlife nesting sites within the jurisdiction; and

28 (d) include maps of, identify factors related to, and describe natural hazards within the jurisdictional

1 area, including flooding, fire, earthquakes, steep slopes and other known geologic hazards and other natural  
2 hazards identified by the jurisdiction, with a summary of past significant events resulting from natural hazards  
3 that includes:

- 4 (i) a description of land use constraints resulting from natural hazards;
- 5 (ii) a description of the efforts that have been taken within the local jurisdiction to mitigate the  
6 impact of natural hazards; and
- 7 (iii) a description of the role that natural resources and the environment play in the local economy.

8 (2) The local government may incorporate by reference any information or policies identified in  
9 other relevant assessments of natural resources, environment, or hazards.

10 (3) The amount of detail provided in the analysis beyond the minimum criteria established in this  
11 section is at the discretion of the local governing body.

12

13 **NEW SECTION. Section 14. Land use and future land use map.** (1) A land use plan must include  
14 a future land use map and a written description of the proposed general distribution, location, and extent of  
15 residential, commercial, mixed, industrial, agricultural, recreational, and conservation uses of land and other  
16 categories of public and private uses, as determined by the local government.

17 (2) The future land use map must reflect the anticipated and preferred pattern and intensities of  
18 development for the jurisdiction over the next 20 years, based on the information, analysis, and public input  
19 collected, considered, and relevant to the population projections for and economic development of the  
20 jurisdiction and the housing and local services needed to accommodate those projections, while acknowledging  
21 and addressing the natural resource, environment, and natural hazards of the jurisdiction.

22 (3) The future land use map may not confer any authority to regulate what is not otherwise  
23 specifically authorized in [sections 1 through 37].

24 (4) The future land use map and the written description must include:

25 (a) a statement of intent describing the jurisdiction's applicable zoning, subdivision, and other land  
26 use regulations;

27 (b) descriptions of existing and future land uses, including:

28 (i) categories of public and private use;

1 (ii) general descriptions of use types and densities of those uses;

2 (iii) general descriptions of population; and

3 (iv) other aspects of the built environment;

4 (c) geographic distribution of future land uses in the jurisdiction, anticipated over a 20-year  
5 planning period that specifically demonstrate:

6 (i) adequate land to support the projected population in all land use types in areas where local  
7 services can be adequately and cost-effectively provided for that population;

8 (ii) adequate sites to accommodate the type and supply of housing needed for the projected  
9 population; and

10 (iii) areas of the jurisdiction that are not generally suitable for development and the reason, based  
11 on the constraints identified through the land use plan analysis; and

12 (d) areas of or adjacent to the jurisdiction subject to increased growth pressures, higher  
13 development densities, or other urban development influences.

14 (5) To the greatest extent possible, local governments shall create compatibility in the land use  
15 plans and future land use map in those areas identified in subsection (4)(d).

16 (6) The land use plan may:

17 (a) provide information required by a federal land management agency for the local governing  
18 body to establish or maintain coordination or cooperating agency status; and

19 (b) incorporate by reference any information or policies identified in other relevant assessments  
20 adopted by the local governing body, such as a pre-disaster mitigation plan or wildfire protection plan.

21 (7) The amount of detail provided in the analysis beyond the minimum criteria established in this  
22 section is at the discretion of the local governing body.

23  
24 **NEW SECTION. Section 15. Area plans.** (1) A local governing body may adopt area plans for a  
25 portion of the jurisdiction to provide a more localized analysis of all or any part of a land use plan. An area plan  
26 may include but is not limited to a neighborhood plan, a corridor plan, or a subarea plan.

27 (2) The adoption, amendment, or update of an area plan must follow the same process as a land  
28 use plan provided for in [sections 7 through 17] and may be adopted as an amendment to the land use plan.

1           (3)     The area plan must be in substantial compliance with the land use plan. To the extent an area  
2 plan is inconsistent with the land use plan, the land use plan controls.

3  
4           NEW SECTION. Section 16. Issue plans. (1) A local governing body may adopt issue plans for all or  
5 part of a jurisdiction that provide a more detailed or thorough analysis for any component of the land use plan.

6           (2)     The adoption, amendment, or update of an issue plan must follow the same process as a land  
7 use plan provided for in [sections 7 through 17].

8           (3)     If an issue plan covers the jurisdictional area of the land use plan, the issue plan may serve as  
9 the detailed analysis required in the land use plan.

10  
11           NEW SECTION. Section 17. Implementation. (1) The land use plan and future land use map is not  
12 a regulatory document and must include an implementation section that:

13           (a)     establishes meaningful and predictable implementation measures for the use and development  
14 of land within the jurisdiction based on the contents of the land use plan and future land use map;

15           (b)     provides meaningful direction for the content of more detailed land use regulations and future  
16 land use maps; and

17           (c)     requires identification of those programs, activities, actions, or land use regulations that may be  
18 part of the overall strategy of the jurisdiction for implementing the land use plan.

19           (2)     The implementation section of the land use plan must include:

20           (a)     if the local jurisdiction does not have current zoning regulations, a schedule by which zoning  
21 regulations and a zoning map will be adopted in accordance with the deadlines set forth in [section 5];

22           (b)     if the local jurisdiction has current zoning regulations, an analysis of whether any  
23 inconsistencies exist between current zoning regulations and the land use plan and future land use map,  
24 including a map of the inconsistencies. If inconsistencies exist, the local government shall identify:

25           (i)     specific implementation actions necessary to amend the zoning regulations and the zoning  
26 map to bring the zoning regulations and zoning map into substantial compliance with the land use plan and  
27 future land use map;

28           (ii)    a schedule for amending the zoning regulations and zoning map to be in substantial

1 compliance with the land use plan and future land use map, in accordance with the deadlines set forth in  
2 [section 5];

3 (iii) a schedule for adopting a capital improvements program or for amending an existing capital  
4 improvements program to be in substantial compliance with the land use plan and future land use map;

5 (iv) a schedule for expanding or replacing public facilities and the anticipated costs and revenue  
6 sources proposed to meet those costs, which must be reflected in a jurisdiction's capital improvement program;

7 (v) if applicable, a schedule for updating the plan for extension of services required in 7-2-4732 to  
8 be in substantial compliance with the land use plan; and

9 (vi) a schedule for implementing any other specific actions necessary to achieve the components of  
10 the land use plan, including a timeframe or prioritization of each specific public action; and

11 (c) procedures for monitoring and evaluating the local government's progress toward meeting the  
12 implementation schedule.

13

14 **NEW SECTION. Section 18. Authority to adopt local zoning regulations.** (1) (a) A local  
15 government subject to [sections 1 through 37], within its respective jurisdiction, has the authority to and shall  
16 regulate the use of land in substantial compliance with its adopted land use plan by adopting zoning  
17 regulations.

18 (b) The governing body of a county or city has the authority to adopt zoning regulations in  
19 accordance with [sections 18 through 24] by an ordinance that substantially complies with 7-5-103 through 7-5-  
20 107.

21 (c) A MUNICIPALITY SHALL ADOPT ZONING REGULATIONS FOR THE PORTIONS OF THE JURISDICTIONAL AREA  
22 OUTSIDE OF THE BOUNDARIES OF THE MUNICIPALITY THAT THE GOVERNING BODY ANTICIPATES MAY BE ANNEXED INTO  
23 THE MUNICIPALITY OVER THE NEXT 20 YEARS. UNLESS OTHERWISE AGREED TO BY THE APPLICABLE JURISDICTIONS,  
24 ZONING REGULATIONS ON PROPERTY OUTSIDE THE MUNICIPAL BOUNDARIES MAY NOT APPLY OR BE ENFORCED UNTIL  
25 THOSE AREAS ARE ANNEXED OR ARE BEING ANNEXED INTO THE MUNICIPALITY.

26 (2) Local zoning regulations authorized in subsection (1) include but are not limited to ordinances  
27 prescribing the:

28 (a) uses of land;

1 (b) density of uses;  
2 (c) types of uses;  
3 (d) size, character, number, form, and mass of structures; and  
4 (e) development standards mitigating the impacts of development, as identified and analyzed  
5 during the land use planning process and review and adoption of zoning regulations pursuant to [sections 1  
6 through 37].

7 (3) The local government shall incorporate any existing zoning regulations adopted pursuant to  
8 Title 76, chapter 2, into the zoning regulations meeting the requirements of [sections 1 through 37].

9 (4) The local government shall adopt a zoning map for the jurisdiction in substantial compliance  
10 with the land use plan and future land use map and the zoning regulations adopted pursuant to this section,  
11 graphically illustrating the zone or zones that a property within the jurisdiction is subject to.

12 (5) The local government may provide for the issuance of permits as may be necessary for the  
13 implementation of [sections 1 through 37].

14 (6) (a) The zoning regulations and map must identify areas that may necessitate the denial of a  
15 development or a specific type of development, such as unmitigable natural hazards, insufficient water supply,  
16 inadequate drainage, lack of access, inadequate public services, or the excessive expenditure of public funds  
17 for the supply of the services.

18 (b) The regulations must prohibit development in the areas identified in subsection (6)(a) unless  
19 the hazards or impacts may be eliminated or overcome by approved construction techniques or other mitigation  
20 measures identified in the zoning regulations.

21 (c) Approved construction techniques or other mitigation measures described in subsection (6)(b)  
22 may not include building regulations as defined in 50-60-101 other than those identified by the department of  
23 labor and industry as provided in 50-60-901.

24 (7) The zoning regulations and map must prohibit development in areas located within the  
25 floodway of a flood of 100-year frequency, as defined by Title 76, chapter 5, or determined to be subject to  
26 flooding by the governing body.

27 (8) The zoning regulations must allow for the continued use of land or buildings legal at the time  
28 that any zoning regulation, map, or amendment thereto is adopted, but the local government may provide

1 grounds for discontinuing nonconforming uses based on changes to or abandonment of the use of the land or  
2 buildings after the adoption of a zoning regulation, map, or amendment.

3  
4 NEW SECTION. Section 19. Encouragement of development of housing. (1) The zoning  
5 regulations authorized in [section 18] must include a minimum of five of the following housing strategies,  
6 applicable to the majority of the area, ~~that allow for~~ WHERE residential development IS PERMITTED in the  
7 jurisdictional area ~~or that are adopted as programs applicable to the entire jurisdiction:~~

8 (a) allow, AS A PERMITTED USE, for at least ~~two residential units per lot on a majority of land zoned to~~  
9 ~~allow for residential development~~ A DUPLEX RESIDENTIAL UNIT WHERE A SINGLE-FAMILY HOME IS PERMITTED;

10 (b) ~~permit housing units to be incorporated in a wider range of development by adopting mixed-use~~  
11 ~~zoning;~~

12 (c) ~~(B)~~ zone for higher density housing near transit stations, places of employment, higher education  
13 facilities, and other appropriate population centers, as determined by the local government;

14 (d) ~~(C)~~ ~~provide reduced~~ ELIMINATE OR REDUCE OFF-STREET parking requirements TO REQUIRE NO MORE  
15 THAN ONE PARKING SPACE PER RESIDENTIAL UNIT;

16 (e) ~~(D)~~ ~~reduce or eliminate local~~ IMPACT fees for ACCESSORY DWELLING UNITS OR developments that  
17 include MULTIFAMILY housing units OR REDUCE THE FEES BY AT LEAST 25%;

18 (f) ~~(E)~~ allow, AS A PERMITTED USE, AT LEAST ONE ~~for~~ internal or detached accessory dwelling units ~~in all~~  
19 ~~residential zones~~ ON A LOT WITH A SINGLE-FAMILY HOME OCCUPIED AS A PRIMARY RESIDENCE;

20 (g) ~~(F)~~ allow for single room occupancy developments;

21 (h) ~~create or support a community land trust program and rezone land trust lots to allow for higher~~  
22 ~~residential densities;~~

23 (i) ~~reduce or eliminate impact fees for accessory dwelling units;~~

24 (j) ~~(G)~~ allow ~~for~~, AS A PERMITTED USE, triplex or fourplex residential units per lot WHERE A SINGLE-FAMILY  
25 HOME IS PERMITTED;

26 (k) ~~(H)~~ ~~reduce or eliminate minimum lot sizes~~ OR REDUCE THE EXISTING MINIMUM LOT SIZE REQUIRED BY AT  
27 LEAST 25%;

28 (l) ~~(I)~~ ~~reduce or eliminate aesthetic, material, shape, bulk, size, height, floor area, and other massing~~

1 requirements FOR MULTIFAMILY OR MIXED-USE RESIDENTIAL DEVELOPMENTS OR REMOVE AT LEAST HALF OF THOSE  
2 REQUIREMENTS;

3 ~~(m)(j)~~ provide for zoning that specifically allows or encourages the development of tiny houses, as  
4 defined in Appendix Q of the International Residential Code as it was printed on January 1, 2023;

5 ~~(n)(k)~~ ~~reduce or eliminate setback requirements~~ OR REDUCE EXISTING SETBACK REQUIREMENTS BY AT  
6 LEAST 25%; or

7 ~~(o)(l)~~ INCREASE BUILDING HEIGHT LIMITS FOR RESIDENTIAL DWELLINGS BY AT LEAST 25%;

8 (M) allow MULTIFAMILY residential OR MIXED-USE development in all areas zoned to allow AS A  
9 PERMITTED USE ON ALL LOTS WHERE office, retail, or commercial development as a ARE PRIMARY permitted use  
10 USES; OR

11 (N) ALLOW MULTIFAMILY RESIDENTIAL DEVELOPMENT AS A PERMITTED USE ON ALL LOTS WHERE THREE OR  
12 MORE RESIDENTIAL UNITS ARE PERMITTED USES.

13 (2) ~~To meet the requirements of this section, a strategy allowed in subsection (1) must be~~  
14 ~~measured in comparison to regulations adopted by a local government on or after January 1, 2021~~ IF A LOCAL  
15 GOVERNMENT'S EXISTING ZONING ORDINANCE ADOPTED PURSUANT TO TITLE 76, CHAPTER 2, BEFORE [THE EFFECTIVE  
16 DATE OF THIS ACT] DOES NOT CONTAIN A ZONING REGULATION THAT IS LISTED AS A REGULATION TO BE ELIMINATED OR  
17 REDUCED IN SUBSECTION (1), THAT STRATEGY IS CONSIDERED ADOPTED BY THE LOCAL GOVERNMENT.

18 (3) If the adoption of a housing strategy allowed in subsection (1) subsumes another housing  
19 strategy allowed in subsection (1), only one strategy may be considered to have been adopted by the local  
20 government.

21  
22 NEW SECTION. Section 20. Limitations on zoning authority. (1) A local government acting  
23 pursuant to [sections 18 through 24] may not:

24 (a) treat manufactured housing units differently from any other residential units;

25 (b) include in a zoning regulation any requirement to:

26 (i) pay a fee for the purpose of providing housing for specified income levels or at specified sale  
27 prices; or

28 (ii) dedicate real property for the purpose of providing housing for specified income levels or at

1 specified sale prices, including a payment or other contribution to a local housing authority or the reservation of  
2 real property for future development of housing for specified income levels or specified sale prices;

3 (c) prevent the erection of an amateur radio antenna at heights and dimensions sufficient to  
4 accommodate amateur radio service communications by a person who holds an unrevoked and unexpired  
5 official amateur radio station license and operator's license, "technician" or higher class, issued by the federal  
6 communications commission of the United States;

7 (d) establish a maximum height limit for an amateur radio antenna of less than 100 feet above the  
8 ground;

9 (e) subject to subsection (2) and outside of incorporated municipalities, prevent the complete use,  
10 development, or recovery of any mineral, forest, or agricultural resources identified in the land use plan, except  
11 that the use, development, or recovery may be reasonably conditioned or prohibited within residential zones;

12 (f) except as provided in subsection (3), treat the following differently from any other residential  
13 use of property:

14 (i) a foster home, kinship foster home, youth shelter care facility, or youth group home operated  
15 under the provisions of 52-2-621 through 52-2-623, if the home or facility provides care on a 24-hour-a-day  
16 basis;

17 (ii) a community residential facility serving eight or fewer persons, if the facility provides care on a  
18 24-hour-a-day basis; or

19 (iii) a family day-care home or a group day-care home registered by the department of public  
20 health and human services under Title 52, chapter 2, part 7;

21 (g) except as provided in subsection (3), apply any safety or sanitary regulation of the department  
22 of public health and human services or any other agency of the state or a political subdivision of the state that is  
23 not applicable to residential occupancies in general to a community residential facility serving 8 or fewer  
24 persons or to a day-care home serving 12 or fewer children; or

25 (h) prohibit any existing agricultural activities or force the termination of any existing agricultural  
26 activities outside the boundaries of an incorporated city, including agricultural activities that were established  
27 outside the corporate limits of a municipality and thereafter annexed into the municipality.

28 (2) Regulations that condition or prohibit uses pursuant to subsection (1)(e) must be in effect prior

1 to the filing of a permit application or at the time a written request is received for a preapplication meeting  
2 pursuant to 82-4-432.

3 (3) Except for a day-care home registered by the department of public health and human services,  
4 a local government may impose zoning standards and conditions on any type of home or facility identified in  
5 subsections (1)(f) and (1)(g) if those zoning standards and conditions do not conflict with the requirements of  
6 subsections (1)(f) and (1)(g).

7  
8 **NEW SECTION. Section 21. Adoption and amendment of zoning regulations.** (1) (a) The  
9 governing body shall adopt or amend a zoning regulation or map only after consideration by and on the  
10 recommendation of the planning commission.

11 (b) An amendment to an adopted zoning regulation or map may be initiated:

12 (i) by majority vote of the governing body;

13 (ii) on petition of at least 15% of the electors of the local government jurisdiction to which the  
14 regulations apply, as registered at the last general election; or

15 (iii) by a property owner, AS RELATED TO AN APPLICATION ~~applying~~ for any zoning, subdivision, or  
16 other land use permit OR APPROVAL.

17 (2) Prior to making a recommendation to the governing body to adopt or amend a zoning  
18 regulation or map, the planning commission shall:

19 (a) provide public notice and participation in accordance with [section 6];

20 (b) accept, consider, and respond to public comment on the proposed zoning regulation, map, or  
21 amendment. All public comment must be part of the administrative record transmitted to the governing body.

22 (c) make a preliminary determination as to whether the zoning regulation and map as proposed or  
23 as amended would be in substantial compliance with the land use plan, including whether the zoning regulation  
24 or map:

25 (i) accommodates the projected needed housing types identified in [section 10];

26 (ii) contains five or more specific strategies from [section 19] to encourage the development of  
27 housing within the jurisdiction;

28 (iii) reflects allowable uses and densities in areas that may be adequately served by public safety,

1 emergency, utility, transportation, education, and any other local facilities or services identified by the local  
2 government in [section 11];

3 (iv) allows sufficient area for existing, new, or expanding commercial, industrial, and institutional  
4 enterprises the local government has identified in [section 12] for targeted economic growth in the jurisdiction;

5 (v) protects and maximizes the potential use of natural resources within the area, as identified in  
6 [section 13];

7 (vi) minimizes or avoids impacts to the natural environment within the area, as identified in [section  
8 13]; and

9 (vii) avoids or minimizes dangers associated with natural hazards in the jurisdiction, as identified in  
10 [section 13]; and

11 (d) preliminarily determine whether the proposed zoning regulation, map, or amendment results in  
12 new or increased impacts to or from local facilities, services, natural resources, natural environment, or natural  
13 hazards from those previously described and analyzed in the assessment conducted for the land use plan.

14 (3) If the planning commission finds new or increased impacts from the proposed regulation, map,  
15 or amendment, as provided in subsection (2)(d), the local government shall collect additional data and conduct  
16 additional analysis necessary to provide the planning commission and the public with the opportunity to  
17 comment on and consider all potential impacts resulting from adoption of the zoning regulation, map, or  
18 amendment.

19 (4) After meeting the requirements of subsections (2) and (3), the planning commission shall make  
20 a final recommendation to the governing body to approve, modify, or reject the proposed zoning regulation,  
21 map, or amendment.

22 (5) (a) The governing body shall consider each zoning regulation, map, or amendment that the  
23 planning commission recommends to the governing body.

24 (b) After providing public notice and participation in accordance with [section 6], the governing  
25 body may adopt, adopt with revisions the governing body considers appropriate, or reject the zoning regulation,  
26 map, or amendment as proposed by the planning commission.

27 (c) The governing body may not condition an amendment to a zoning regulation or map.

28 (d) The governing body may not adopt or amend a zoning regulation or map unless the governing

1 body finds that:

2 (i) the regulation, map, or amendment is in substantial compliance with the land use plan; and

3 (ii) the impacts resulting from development in substantial compliance with the proposed zoning  
4 regulation, map, or amendment have been made available for public review and comment and have been fully  
5 considered by the governing body.

6 (6) After the zoning regulation, map, or amendment has been adopted by the governing body,  
7 there is a presumption that:

8 (a) all permitting in substantial compliance with the zoning regulation, map, or amendment is in  
9 substantial compliance with the land use plan; and

10 (b) the public has been provided a meaningful opportunity to participate.

11

12 **NEW SECTION. Section 22. Effect on zoning regulations and map.** (1) After the adoption of a  
13 zoning regulation, map, or amendment pursuant to [section 21], any application proposing development of a  
14 site is subject to the process set forth in this section.

15 (2) (a) When a proposed development lies entirely within an incorporated city, or is proposed for  
16 annexation into the city, the application must be submitted to and approved by the city.

17 (b) Except as provided in subsections (2)(a) or (2)(c), when a proposed development lies entirely  
18 in an unincorporated area, the application must be submitted to and approved by the county.

19 (c) If a proposed development lies within an area subject to increased growth pressures, higher  
20 development densities, or other urban development influences identified by either jurisdiction in [section 14], the  
21 jurisdiction shall provide other impacted jurisdictions the opportunity to review and comment on the application.

22 (d) If the proposed development lies partly within an incorporated city, the application and  
23 materials must be submitted to and approved by both the city and the county governing bodies.

24 (3) Zoning compliance permits and other ministerial permits may be issued by the planning  
25 administrator or the planning administrator's designee without any further review or analysis by the governing  
26 body, except as provided in [section 36].

27 (4) If a proposed development, with or without variances or deviations from adopted standards, is  
28 in substantial compliance with the zoning regulations or map and all impacts resulting from the development

1 were previously analyzed and made available for public review and comment prior to the adoption of the land  
2 use plan, zoning regulation, map, or amendment thereto, the application must be approved, approved with  
3 conditions, or denied by the planning administrator and is not subject to any further public review or comment,  
4 except as provided in [section 36].

5 (5) (a) If a proposed development, with or without variances or deviations from adopted standards,  
6 is in substantial compliance with the zoning regulations and map but may result in new or significantly  
7 increased potential impacts that have not been previously identified and considered in the adoption of the land  
8 use plan or zoning regulations, the planning administrator shall proceed as follows:

9 (b) request that the applicant collect any additional data and perform any additional analysis  
10 necessary to provide the planning administrator and the public with the opportunity to comment on and consider  
11 the impacts identified in subsection (5)(a);

12 (c) collect any additional data or perform additional analysis the planning administrator determines  
13 is necessary to provide the local government and the public with the opportunity to comment on and consider  
14 the impacts identified in subsection (5)(a); and

15 (d) provide notice of a 15-business day written comment period during which the public has the  
16 reasonable opportunity to participate in the consideration of the impacts identified in subsection (5)(a).

17 (6) (a) Any additional analysis or public comment on a proposed development described in  
18 subsection (5) must be limited to only any new or significantly increased impacts potentially resulting from the  
19 proposed development, to the extent the impact was not previously identified or considered in the adoption or  
20 amendment of the land use plan or zoning regulations.

21 (b) The planning administrator shall approve, approve with conditions, or deny the application. The  
22 planning administrator's decision is final and no further action may be taken except as provided in [section 36].

23 (7) If an applicant proposes to develop a site in a manner or to an extent that the development is  
24 not in substantial compliance with the zoning regulations or map, the applicant shall propose an amendment to  
25 the regulations or map and follow the process provided for in [section 21].

26

27 **NEW SECTION. Section 23. Zoning and annexation.** (1) A municipality ~~may~~ SHALL review and  
28 consider a proposed annexation in conjunction with the ~~proposed-zoning~~ REGULATIONS for the property to be

1 annexed ADOPTED PURSUANT TO [SECTION 18(1)(C)] following the procedures set forth in [section 22].

2 (2) The joint public process authorized in subsection (1) fulfills the notice and public hearing  
3 requirements for a proposed annexation required in Title 7, chapter 2, parts 42 through 47.

4  
5 **NEW SECTION. Section 24. Interim zoning ordinances.** (1) A local government, to protect the  
6 public safety, health, and welfare and without following the procedures otherwise required prior to adopting a  
7 zoning regulation, may adopt an interim zoning ordinance as an urgency measure to regulate or prohibit uses  
8 that may conflict with a zoning proposal that the governing body is considering or studying or intends to study  
9 within a reasonable time.

10 (2) Before adopting an interim zoning ordinance, the governing body shall first hold a public  
11 hearing upon notice reasonably designed to inform all affected parties. A notice must be published in a  
12 newspaper of general circulation at least 7 days before the public hearing.

13 (3) An interim zoning ordinance takes effect immediately on passage and approval after first  
14 reading  
15 and may be in effect no longer than 1 year from the date of its adoption.

16 (4) A local government may not act under the authority provided for in this section until the local  
17 government has adopted a land use plan and zoning regulations pursuant to [sections 1 through 37].

18  
19 **NEW SECTION. Section 25. Authority to adopt local subdivision regulations -- limitations.** (1)  
20 Within its respective jurisdiction, a local government shall regulate the creation of lots in substantial compliance  
21 with its adopted land use plan and zoning regulations by adopting subdivision regulations.

22 (b) The governing body of a county or city has the authority to adopt subdivision regulations in  
23 accordance with [sections 25 through 33] by an ordinance that substantially complies with 7-5-103 through 7-5-  
24 107.

25 (C) A MUNICIPALITY SHALL ADOPT SUBDIVISION REGULATIONS FOR THOSE PORTIONS OF THE  
26 JURISDICTIONAL AREA OUTSIDE THE BOUNDARIES OF THE MUNICIPALITY THAT THE GOVERNING BODY ANTICIPATES MAY  
27 BE ANNEXED INTO THE MUNICIPALITY OVER THE NEXT 20 YEARS. UNLESS OTHERWISE AGREED TO BY THE APPLICABLE  
28 JURISDICTIONS, SUBDIVISION REGULATIONS ON PROPERTY OUTSIDE THE MUNICIPAL BOUNDARIES MAY NOT APPLY OR BE

1 ENFORCED UNTIL THE AREAS ARE ANNEXED OR BEING ANNEXED INTO THE MUNICIPALITY.

2 (2) The subdivision regulations must provide a process for the application and consideration of  
3 subdivision exemptions, certificate of survey, preliminary plats, and final plats as necessary for the  
4 implementation of [sections 1 through 37].

5 (3) (a) A local governing body may not require, as a condition for approval of a subdivision under  
6 this [sections 25 through 33]:

7 (i) the payment of a fee for the purpose of providing housing for specified income levels or at  
8 specified sale prices; or

9 (ii) the dedication of real property for the purpose of providing housing for specified income levels  
10 or at specified sale prices.

11 (b) A dedication of real property prohibited in subsection (3)(a)(ii) includes a payment or other  
12 contribution to a local housing authority or the reservation of real property for future development of housing for  
13 specified income levels or specified sale prices.

14 (4) The local governing body may not change, in the subdivision regulations or in the process for  
15 subdividing, any timelines or procedural requirements for an application to subdivide other than provided for in  
16 [sections 25 through 33].

17 (5) Subdivisions under [sections 1 through 37] must follow the uniform standards governing  
18 certificates of survey and subdivision plats adopted by the board of professional engineers and professional  
19 land surveyors.

20  
21 **NEW SECTION. Section 26. Exemptions to subdivision review.** (1) The following divisions of land,  
22 if made in substantial compliance with zoning regulations adopted pursuant to [sections 18 through 24], are not  
23 subject to the requirements of [sections 1 through 37]:

24 (a) subject to subsection (2), the creation of four or fewer new lots or parcels from an original lot or  
25 parcel:

26 (i) by order of a court of record in this state;

27 (ii) by operation of law; or

28 (iii) that, in the absence of agreement between the parties to a sale, could be created by court

1 order in this state pursuant to the law of eminent domain, Title 70, chapter 30;

2 (b) subject to subsection (3), the creation of a lot to provide security for mortgages, liens, or trust  
3 indentures for the purpose of construction, improvements to the land being divided, or refinancing, if the land  
4 that is divided is not conveyed to any entity other than the financial or lending institution to which the mortgage,  
5 lien, or trust indenture was given or to a purchaser upon foreclosure of the mortgage, lien, or trust indenture;

6 (c) the creation of an interest in oil, gas, minerals, or water that is severed from the surface  
7 ownership of real property;

8 (d) the creation of cemetery lots;

9 (e) the reservation of a life estate on a portion of a tract of record;

10 (f) the lease or rental of a portion of a tract of record for farming and agricultural purposes;

11 (g) the division of property over which the state does not have jurisdiction;

12 (h) the creation of rights-of-way or utility sites;

13 (i) the creation of condominiums, townhomes, townhouses, or conversions, as those terms are  
14 defined in 70-23-102, when any applicable park dedication requirements as set forth in [sections 18 through 24]  
15 are complied with;

16 (j) the lease or rental of contiguous airport-related land owned by a city, a county, the state, or a  
17 municipal or regional airport authority;

18 (k) subject to subsection (4), a division of state-owned land, unless the division creates a second  
19 or subsequent residential parcel from a single tract for sale, rent, or lease after July 1, 1974;

20 (l) the creation of lots by deed, contract, lease, or other conveyance executed prior to July 1,  
21 1974;

22 (m) the relocation of common boundary lines between or aggregations of adjoining properties  
23 within a municipality or in a platted subdivision approved under [sections 1 through 37] that does not result in an  
24 increase in the number of lots;

25 (n) a single gift or sale in each county to each member of the landowner's immediate family; or

26 (o) subject to subsection (5), the creation of lots by deed, contract, lease, or other conveyance in  
27 which the landowner enters into a covenant with the governing body that runs with the land that provides that  
28 the divided land must be used exclusively for agricultural purposes.

1           (2)     Before a court of record orders a division of land under subsection (1)(a), the court shall notify  
2 the governing body of the pending division and allow the governing body to present written comment on the  
3 division.

4           (3)     A transfer of divided land by the owner of the property at the time that the land was divided to  
5 any party other than those identified in subsection (1)(b) subjects the division of land to the requirements of  
6 [sections 1 through 37].

7           (4)     Instruments of transfer of land that is acquired for state highways may refer by parcel and  
8 project number to state highway plans that have been recorded in compliance with 60-2-209 and are exempted  
9 from the surveying and platting requirements of [sections 1 through 37]. If the parcels are not shown on  
10 highway plans of record, instruments of transfer of the parcels must be accompanied by and refer to  
11 appropriate certificates of survey and plats when presented for recording.

12           (5)     The governing body, in its discretion, may revoke the covenant provided for in subsection (1)(o)  
13 without subdivision review if the original lot lines are restored through aggregation of the covenanted land prior  
14 to or in conjunction with the revoking of the covenant.

15  
16           NEW SECTION. Section 27. Adoption and amendment of subdivision regulations. (1) (a) The  
17 governing body shall adopt or amend subdivision regulations only after consideration by and on the  
18 recommendation of the planning commission.

19           (b)     An amendment to adopted subdivision regulations may be initiated:

20           (i)     by majority vote of the governing body;

21           (ii)    on petition of at least 15% of the electors of the local government jurisdiction to which the  
22 regulations apply, as registered at the last general election; or

23           (iii)   by a property owner, AS RELATED TO AN APPLICATION applying for any zoning, subdivision, or  
24 other land use permit or approval.

25           (2)     Prior to making a recommendation to the governing body to adopt or amend subdivision  
26 regulations, the planning commission shall:

27           (a)     provide public notice and participation in accordance with [section 6];

28           (b)     accept, consider, and respond to public comment on the proposed subdivision regulation or

1 amendment to a subdivision regulation. All public comment must be part of the administrative record  
2 transmitted to the governing body.

3 (c) make a preliminary determination as to whether the subdivision regulation or amendment to a  
4 subdivision regulation is in substantial compliance with the land use plan and zoning regulations, including  
5 whether the regulation or amendment:

6 (i) enables the development of projected needed housing types identified in the land use plan and  
7 zoning regulations;

8 (ii) reflects applicable strategies from the land use plan and zoning regulations to encourage the  
9 development of housing within the jurisdiction;

10 (iii) facilitates the adequate provision of public safety, emergency, utility, transportation, education,  
11 and any other local facilities or services for proposed development, as identified in the land use plan and zoning  
12 regulations;

13 (iv) reflects standards that provide for existing, new, or expanding commercial, industrial, and  
14 institutional enterprises identified in the land use plan and zoning regulations for economic growth;

15 (v) protects and maximizes the potential use of natural resources within the area, as identified in  
16 the land use plan and zoning regulations;

17 (vi) contains standards that minimize or avoid impacts to the natural environment within the area,  
18 as identified in the land use plan and zoning regulations; and

19 (vii) contains standards that avoid or minimize dangers associated with natural hazards in the  
20 jurisdiction, as identified in the land use plan and zoning regulations; and

21 (d) preliminarily determine whether the proposed subdivision regulation or amendment to a  
22 subdivision regulation results in new or increased potential impacts to or from local facilities, services, natural  
23 resources, natural environment, or natural hazards from those previously described and analyzed in the  
24 assessments conducted for the land use plan and zoning regulations.

25 (3) If the planning commission finds new or increased potential impacts from the proposed  
26 regulation or amendment to a regulation pursuant to subsection (2)(d), the local government shall collect  
27 additional data and conduct additional analysis necessary to provide the planning commission and the public  
28 with the opportunity, pursuant to [section 6], to comment on and consider all potential impacts resulting from

1 adoption of the subdivision regulation or amendment to a subdivision regulation.

2 (4) After meeting the requirements of subsection (2), the planning commission shall make a final  
3 recommendation to the governing body to approve, modify, or reject the proposed subdivision regulation or  
4 amendment to a subdivision regulation.

5 (5) (a) The governing body shall consider each subdivision regulation or amendment to a  
6 subdivision regulation that the planning commission recommends to the governing body.

7 (b) After providing public notice and participation in accordance with [section 6], the governing  
8 body may adopt, adopt with revisions that the governing body considers appropriate, or reject the subdivision  
9 regulation or amendment to a subdivision regulation as proposed by the planning commission.

10 (c) The governing body may not adopt or amend a subdivision regulation unless the governing  
11 body finds:

12 (i) the subdivision regulation or amendment to a subdivision regulation is in substantial  
13 compliance with the land use plan and zoning regulations; and

14 (ii) the impacts resulting from development in substantial compliance with the proposed  
15 subdivision regulation or amendment to a subdivision regulation have been made available for public review  
16 and comment, which have been fully considered by the governing body.

17 (6) After the subdivision regulation or amendment to a subdivision regulation has been adopted by  
18 the governing body, there is a presumption that:

19 (a) all subdivisions in substantial compliance with the adopted regulation or amendment are in  
20 substantial compliance with the land use plan and zoning regulations; and

21 (b) the public has been provided a meaningful opportunity to participate.

22

23 **NEW SECTION. Section 28. Contents of local subdivision regulations.** (1) The subdivision  
24 regulations adopted under [sections 25 through 33] are limited to the following requirements:

25 (a) the date the regulations initially become effective under [sections 1 through 37] and the  
26 effective dates and the ordinance numbers for all subsequent amendments;

27 (b) design standards for all subdivisions in the jurisdiction, which may be incorporated by reference  
28 or may be based on the information and analysis contained in the land use plan and zoning regulations,

1 including:

2 (i) standards for grading and erosion control;

3 (ii) standards for the design and arrangement of lots, streets, and roads;

4 (iii) standards for the location and installation of public utilities, including water supply and sewage  
5 and solid waste disposal;

6 (iv) standards for the provision of other public improvements; and

7 (v) legal and physical access to all lots;

8 (c) when a subdivision creates parcels with lot sizes averaging less than 5 acres, a requirement  
9 that the subdivider:

10 (i) reserve all or a portion of the appropriation water rights owned by the owner of the subject  
11 property, transfer the water rights to a single entity for use by landowners within the subdivision who have a  
12 legal right to the water, and reserve and sever any remaining surface water rights from the land;

13 (ii) if the land to be subdivided is subject to a contract or interest in a public or private entity formed  
14 to provide the use of a water right on the subdivision lots, establish a landowner's water use agreement that is  
15 administered through a single entity and that specifies administration and the rights and responsibilities of  
16 landowners within the subdivision who have a legal right and access to the water; or

17 (iii) reserve and sever all surface water rights from the land;

18 (d) except as provided in subsection (2), a requirement that the subdivider establish ditch  
19 easements that:

20 (i) are in locations of appropriate topographic characteristics and sufficient width to allow the  
21 physical placement and unobstructed maintenance of open ditches or belowground pipelines for the delivery of  
22 water for irrigation to persons and lands legally entitled to the water under an appropriated water right or permit  
23 of an irrigation district or other private or public entity formed to provide for the use of the water right on the  
24 subdivision lots;

25 (ii) unless otherwise provided for under a separate written agreement or filed easement, provide  
26 for the unobstructed use and maintenance of existing water delivery ditches, pipelines, and facilities in the  
27 subdivision that are necessary to convey water through the subdivision to lands adjacent to or beyond the  
28 subdivision boundaries in quantities and in a manner that are consistent with historic and legal rights;

- 1           (iii)     are a sufficient distance from the centerline of the ditch to allow for construction, repair,  
2 maintenance, and inspection of the ditch; and
- 3           (iv)     prohibit the placement of structures or the planting of vegetation other than grass within the  
4 ditch easement without the written permission of the ditch owner;
- 5           (e)     criteria that the planning administrator must use to determine whether a proposed method of  
6 disposition using the exemptions provided in [sections 1 through 37] is an attempt to evade the requirements of  
7 [sections 1 through 37];
- 8           (f)     a list of the materials that must be included in order for the application to be determined  
9 complete;
- 10          (g)     subject to subsection (4), identification of circumstances or conditions that may necessitate the  
11 denial of any or specific types of development, such as unmitigable natural hazards, insufficient water supply,  
12 inadequate drainage, lack of access, inadequate public services, or the excessive expenditure of public funds  
13 for the supply of the services;
- 14          (h)     subject to subsection (5), a list of public utilities and agencies of local, state, and federal  
15 government that the local government must seek input from during review of an application and for what  
16 information or analysis; or
- 17          (i)     subject to subsection (6), requirements for the dedication of land, cash-in-lieu thereof, or a  
18 combination of both for parks and recreation purposes, not to exceed 0.03 acres per dwelling unit.
- 19          (2)     A land donation under this section may be inside or outside of the subdivision.
- 20          (3)     The regulations may not require ditch easements if:
- 21           (a)     the average lot size is 1 acre or less and the subdivider provides for disclosure, in a manner  
22 acceptable to the governing body, that adequately notifies potential buyers of lots that are classified as irrigated  
23 land that the lots may continue to be assessed for irrigation water delivery even though the water may not be  
24 deliverable; or
- 25           (b)     the water rights are removed or the process has been initiated to remove the water rights from  
26 the subdivided land through an appropriate legal or administrative process and the removal or intended removal  
27 is denoted on the preliminary plat. If removal of water rights is not complete upon filing of the final plat, the  
28 subdivider shall provide written notification to prospective buyers of the intent to remove the water right and

1 shall document that intent, when applicable, in agreements and legal documents for related sales transactions.

2 (4) (a) The regulations must prohibit development in circumstances or conditions identified in  
3 subsection (1)(g) unless the hazards or impacts may be eliminated or overcome by approved construction  
4 techniques or other mitigation measures identified in the subdivision regulations.

5 (b) Approved construction techniques or other mitigation measures described in subsection (4)(a)  
6 may not include building regulations as defined in 50-60-101 other than those identified by the department of  
7 labor and industry as provided in 50-60-901.

8 (5) If a proposed subdivision is situated within a rural school district, as described in 20-9-615, the  
9 local government shall provide a copy of the application and preliminary plat to the school district.

10 (6) (a) A park dedication may not be required for:

11 (i) land proposed for subdivision into parcels larger than 5 acres;

12 (ii) subdivision into parcels that are all nonresidential;

13 (iii) a subdivision in which parcels are not created, except when that subdivision provides multiple  
14 permanent spaces for recreational camping vehicles, mobile homes, or condominiums; or

15 (iv) a subdivision in which only one additional parcel is created.

16 (b) Subject to the approval of the local governing body and acceptance by the school district  
17 trustees, a subdivider may dedicate a land donation provided in subsection (6)(a) to a school district to be used  
18 for school facilities or buildings.

19

20 **NEW SECTION. Section 29. Local review procedure for preliminary plats.** (1) An applicant may  
21 request a preapplication submittal and response from the planning administrator prior to submitting a  
22 subdivision application. The preapplication review must take place no more than 30 business days from the  
23 date that the planning administrator receives a written request for a preapplication review from the subdivider.

24 (2) On receipt of an application for an exemption from subdivision review under [section 26] that  
25 contains all materials and information required by the governing body under subsection (5), the local  
26 government shall:

27 (a) approve or deny the application within 20 business days; and

28 (b) may not impose conditions on the approval of an exemption from subdivision review except for

1 conditions necessary to ensure compliance with the survey requirements of [section 25(5)].

2 (3) (a) When a proposed subdivision lies entirely within an incorporated city or is proposed for  
3 annexation into the city, the application and preliminary plat must be submitted to and approved by the city.

4 (b) Except as provided in subsection (3)(c), when a proposed subdivision lies entirely in an  
5 unincorporated area, the application and preliminary plat must be submitted to and approved by the county.

6 (c) If the proposed subdivision lies within an area subject to increased growth pressures, higher  
7 development densities, or other urban development influences identified by either jurisdiction in [section 14], the  
8 jurisdiction shall provide other impacted jurisdictions the opportunity to review and comment on the application.

9 (d) If the proposed subdivision lies partly within an incorporated city, the application and  
10 preliminary plat must be submitted to and approved by both the city and the county governing bodies.

11 (4) A subdivision application is considered received on the date the application is delivered to the  
12 reviewing agent or agency if accompanied by the review fee.

13 (5) (a) The planning administrator has 20 business days to determine whether the application  
14 contains all information and materials necessary to complete the review of the application as set forth in the  
15 local subdivision regulations.

16 (b) The planning administrator may review subsequent submissions of the application only for  
17 information found to be deficient during the original review of the application under subsection (5)(a).

18 (c) A determination that an application contains sufficient information for review as provided in  
19 subsection (5)(a) does not ensure approval or conditional approval of the proposed subdivision and does not  
20 limit the ability of the planning administrator to request additional information during the review process.

21 (6) A subdivider may propose a phasing plan for approval with a preliminary plat. The phasing plan  
22 must include a phasing plan and map that demonstrates what lots will be included with each phase, what public  
23 facilities will be completed with each phase, and the timeline for the proposed phases.

24 (7) (a) If an application proposes a subdivision of a site that, with or without variances or deviations  
25 from adopted standards, is in substantial compliance with the zoning and subdivision regulations and all  
26 impacts resulting from the development were previously analyzed and made available for public review and  
27 comment prior to the adoption of the land use plan, zoning regulations, and subdivision regulations, or any  
28 amendment thereto, the planning administrator shall issue a written decision to approve, approve with

1 conditions, or deny the preliminary plat.

2 (b) The application is not subject to any further public review or comment, except as provided in  
3 [section 36].

4 (c) The decision by the planning administrator must be made no later than 15 business days from  
5 the date the application is considered complete.

6 (8) (a) If an application proposes subdivision of a site that, with or without variances or deviations  
7 from adopted standards, is in substantial compliance with the zoning and subdivision regulations but may result  
8 in new or significantly increased potential impacts that have not been previously identified and considered in the  
9 adoption of the land use plan, zoning regulations, or subdivision regulations, or any amendments thereto, the  
10 planning administrator shall proceed as follows:

11 (i) request the applicant to collect additional data and perform additional analysis necessary to  
12 provide the planning administrator and the public with the opportunity to comment on and consider the impacts  
13 identified in this subsection (8)(a);

14 (ii) collect additional data or perform additional analysis that the planning administrator determines  
15 is necessary to provide the local government and the public with the opportunity to comment on and consider  
16 the impacts identified in this subsection (8)(a); and

17 (iii) provide notice of a written comment period of 15 business days during which the public must  
18 have a reasonable opportunity to participate in the consideration of the impacts identified in this subsection  
19 (8)(a).

20 (b) Any additional analysis or public comment on the proposed development is limited to only new  
21 or significantly increased potential impacts resulting from the proposed development to the extent that the  
22 impact was not previously identified in the consideration and adoption of the land use plan, zoning regulations,  
23 subdivision regulations, or any amendments thereto.

24 (9) Within 30 business days of the end of the written comment period provided in subsection  
25 (8)(a)(iii), the planning administrator shall issue a written decision to approve, conditionally approve, or deny a  
26 proposed subdivision application.

27 (10) The basis of the decision to approve, conditionally approve, or deny a proposed preliminary  
28 plat is based on the administrative record as a whole and a finding that the proposed subdivision:

- 1 (a) meets the requirements and standards of [sections 1 through 37];  
2 (b) meets the survey requirements provided in [section 25(5)];  
3 (c) provides the necessary easements within and to the proposed subdivision for the location and  
4 installation of any planned utilities; and  
5 (d) provides the necessary legal and physical access to each parcel within the proposed  
6 subdivision and the required notation of that access on the applicable plat and any instrument of transfer  
7 concerning the parcel.

8 (11) (a) The written decision must identify each finding required in subsection (10) that supports the  
9 decision to approve, conditionally approve, or deny a proposed preliminary plat, including any conditions placed  
10 on the approval that must be satisfied before a final plat may be approved.

11 (b) The written decision must identify all facts that support the basis for each finding and each  
12 condition and identify the regulations and statutes used in reaching each finding and each condition.

13 (c) When requiring mitigation as a condition of approval, a local government may not unreasonably  
14 restrict a landowner's ability to develop land. However, in some instances, the local government may determine  
15 that the impacts of a proposed development are unmitigable and preclude approval of the subdivision.

16 (12) The written decision to approve, conditionally approve, or deny a proposed subdivision must:

- 17 (a) be provided to the applicant;  
18 (b) be made available to the public;  
19 (c) include information regarding the appeal process; and  
20 (d) state the timeframe the approval is in effect.

21 (13) The planning administrator's decision is final, and no further action may be taken except as  
22 provided in [section 36].

23 (14) Any changes to an approved preliminary plat that increases the number of lots or redesigns or  
24 rearranges six or more lots must undergo consideration and approval of an amended plat following the  
25 requirements of this section.

26  
27 **NEW SECTION. Section 30. Effect of preliminary plat approval.** (1) (a) An approved or  
28 conditionally approved preliminary plat must be in effect for not more than 5 calendar years and not less than 1

1 calendar year.

2 (b) At the end of the period, the planning administrator may, at the request of the subdivider,  
3 extend the approval once by written agreement.

4 (c) On receipt of a request for an extension, the planning administrator shall determine whether  
5 the preliminary plat remains in substantial compliance with the zoning and subdivision regulations. If the  
6 preliminary plat is no longer in substantial compliance with the zoning or subdivision regulations, the extension  
7 may not be granted.

8 (d) After a preliminary plat is approved, the local government may not impose any additional  
9 conditions as a prerequisite to final plat approval if the approval is obtained within the original or extended  
10 approval period.

11 (e) Any subsequent requests by the subdivider for extension of the approval must be reviewed and  
12 approved by the governing body.

13 (2) An approved or conditionally approved phased preliminary plat must be in effect for 20  
14 calendar years.

15

16 NEW SECTION. Section 31. Local review procedure for final plats. (1) The following must be  
17 submitted with a final plat application:

18 (a) information demonstrating the final plat conforms to the written decision and all conditions of  
19 approval set forth on the preliminary plat; and

20 (b) confirmation the county treasurer has certified that all real property taxes and special  
21 assessments assessed and levied on the land to be subdivided have been paid.

22 (2) A final plat application is considered received on the date the application is delivered to the  
23 governing body or the agent or agency designated by the governing body if accompanied by the review fee.

24 (3) (a) Within 10 business days of receipt of a final plat, the planning administrator shall determine  
25 whether the final plat contains the information required under subsection (1) and shall notify the subdivider in  
26 writing.

27 (b) If the planning administrator determines that the final plat does not contain the information  
28 required under subsection (1), the planning administrator shall identify the final plat's defects in the notification.

1 (c) The planning administrator may review subsequent submissions of the final plat only for  
2 information found to be deficient during the original review of the final plat under subsection (3)(a).

3 (d) A determination that the application for a final plat contains sufficient information for review as  
4 provided in subsection (3)(a) does not ensure approval of the final plat and does not limit the ability of the  
5 planning administrator to request additional information during the review process.

6 (4) Once a determination is made under subsection (3) that the final plat contains the information  
7 required under subsection (1), the governing body shall review and approve or deny the final plat within 20  
8 business days.

9 (5) The subdivider or the subdivider's agent and the governing body or its reviewing agent or  
10 agency may mutually agree to extend the review periods provided for in this section.

11 (6) (a) For a period of 5 years after approval of a phased preliminary plat, the subdivider may apply  
12 for final plat of any one or more phases following the process set forth in subsections (1) through (5).

13 (b) After 5 years have elapsed since approval of a phased preliminary plat, the planning  
14 administrator shall review each remaining phase to determine if a phase may result in new or significantly  
15 increased potential impacts that have not been previously identified and considered in the adoption of the land  
16 use plan, zoning or subdivision regulations, or review and approval of the phased preliminary plat. If the  
17 planning administrator identifies any new or significantly increased potential impacts not previously identified  
18 and considered, the planning administrator shall proceed as set forth in [section 29(8)].

19 (c) If necessary to mitigate impacts identified in subsection (6)(b), the planning administrator may  
20 impose conditions on any phase before final plat approval is sought.

21  
22 **NEW SECTION. Section 32. Filing and recordation of plats and certificates of survey.** (1) (a)

23 Except as provided in subsection (1)(b), every final subdivision plat must be filed for record with the county  
24 clerk and recorder before title to the subdivided land may be sold or transferred in any manner. The clerk and  
25 recorder of the county may not accept any plat for record that has not been approved in accordance with  
26 [section 31] unless the plat is located in an area over which the state does not have jurisdiction.

27 (b) After the preliminary plat of a subdivision has been approved or conditionally approved, the  
28 subdivider may enter into contracts to sell lots in the proposed subdivision if all of the following contract

1 conditions are imposed and met:

2 (i) the purchasers of lots in the proposed subdivision make payments to an escrow agent, which  
3 must be a bank or savings and loan association chartered to do business in the state of Montana;

4 (ii) the payments made by purchasers of lots in the proposed subdivision may not be distributed by  
5 the escrow agent to the subdivider until the final plat of the subdivision is filed with the county clerk and  
6 recorder;

7 (iii) if the final plat of the proposed subdivision is not filed with the county clerk and recorder within  
8 the approval period of the preliminary plat, the escrow agent shall immediately refund to each purchaser any  
9 payments the purchaser has made under the contract;

10 (iv) the county treasurer has certified that no real property taxes assessed and levied on the land to  
11 be divided are delinquent; and

12 (v) the following language is conspicuously set out in each contract: "The real property that is the  
13 subject of this contract has not been finally platted, and until a final plat identifying the property has been filed  
14 with the county clerk and recorder, title to the property may not be transferred in any manner".

15 (2) (a) Subject to subsection (2)(b), no division of land may be made unless the county treasurer  
16 has certified that all real property taxes and special assessments assessed and levied on the land to be divided  
17 have been paid.

18 (b) (i) If a division of land includes centrally assessed property and the property taxes applicable to  
19 the division of land are not specifically identified in the tax assessment, the department of revenue shall prorate  
20 the taxes applicable to the land being divided on a reasonable basis. The owner of the centrally assessed  
21 property shall ensure that the prorated real property taxes and special assessments are paid on the land being  
22 sold before the division of land is made.

23 (ii) The county treasurer may accept the amount of the tax prorated pursuant to this subsection  
24 (2)(b) as a partial payment of the total tax that is due.

25 (3) (a) The county clerk and recorder shall maintain an index of all recorded subdivision plats and  
26 certificates of survey.

27 (b) The index must list plats and certificates of survey by the quarter section, section, township,  
28 and range in which the platted or surveyed land lies and must list the recording or filing numbers of all plats

1 depicting lands lying within each quarter section. Each quarter section list must be definitive to the exclusion of  
2 all other quarter sections. The index must also list the names of all subdivision plats in alphabetical order and  
3 the place where filed.

4 (4) The recording of any plat made in compliance with the provisions of [sections 1 through 37]  
5 must serve to establish the identity of all lands shown on and being part of the plat. When lands are conveyed  
6 by reference to a plat, the plat itself or any copy of the plat properly certified by the county clerk and recorder as  
7 being a true copy thereof must be regarded as incorporated into the instrument of conveyance and must be  
8 received in evidence in all courts of this state.

9 (5) (a) Any plat prepared and recorded as provided in [sections 25 through 33] may be vacated  
10 either in whole or in part as provided by 7-5-2501, 7-5-2502, 7-14-2616(1) and (2), 7-14-2617, 7-14-4114(1)  
11 and (2), and 7-14-4115. Upon vacation, the governing body or the district court, as provided in 7-5-2502, shall  
12 determine to which properties the title to the streets and alleys of the vacated portions must revert. The  
13 governing body or the district court, as provided in 7-5-2502, shall take into consideration:

- 14 (i) the previous platting;  
15 (ii) the manner in which the right-of-way was originally dedicated, granted, or conveyed;  
16 (iii) the reasons stated in the petition requesting the vacation;  
17 (iv) the parties requesting the vacation; and  
18 (v) any agreements between the adjacent property owners regarding the use of the vacated area.

19 The title to the streets and alleys of the vacated portions may revert to one or more of the owners of the  
20 properties within the platted area adjacent to the vacated portions.

21 (b) Notwithstanding the provisions of subsection (5)(a), when any poleline, pipeline, or any other  
22 public or private facility is located in a vacated street or alley at the time of the reversion of the title to the  
23 vacated street or alley, the owner of the public or private utility facility has an easement over the vacated land to  
24 continue the operation and maintenance of the public utility facility.

25  
26 **NEW SECTION. Section 33. Public improvements and extension of capital facilities.** (1) Except  
27 as provided in subsections (1)(a) and (1)(c), the governing body shall require the subdivider to complete  
28 required improvements within the proposed subdivision prior to the approval of the final plat.

1           (a)     (i) In lieu of the completion of the construction of any public improvements prior to the approval  
2 of a final plat, the governing body shall, at the subdivider's option, allow the subdivider to provide or cause to be  
3 provided a bond or other reasonable security, in an amount and with surety and conditions satisfactory to the  
4 governing body, providing for and securing the construction and installation of the improvements within a period  
5 specified by the governing body and expressed in the bonds or other security. The governing body shall reduce  
6 bond or security requirements commensurate with the completion of improvements. Failure of the local  
7 government to require the renewal of a bond does not waive the subdivider's responsibility to complete the  
8 required improvements prior to the approval of the final plat.

9           (ii)     In lieu of requiring a bond or other means of security for the construction or installation of all the  
10 required public improvements under subsection (2)(a)(i), the governing body may enter into a subdivision  
11 improvements agreement with the subdivider that provides for an incremental payment, guarantee plan, or  
12 other method of completing the necessary improvements to serve the development as set forth in the  
13 preliminary plat approval.

14           (b)     Approval by the governing body of a final plat prior to the completion of required improvements  
15 and without the provision of the security required under subsection (1)(a) is not an act of a legislative body for  
16 the purposes of 2-9-111.

17           (c)     The governing body may require a percentage of improvements or specific types of  
18 improvements necessary to protect public health and safety to be completed before allowing bonding, other  
19 reasonable security, or entering into a subdivision improvements agreement for purposes of filing a final plat.  
20 The requirement is applicable to approved preliminary plats.

21           (2)     (a) A local government may require a subdivider to pay or guarantee payment for part or all of  
22 the costs of extending capital facilities related to public health and safety, including but not limited to public  
23 roads, sewer lines, water supply lines, and storm drains to a subdivision. The costs must reasonably reflect the  
24 expected impacts directly attributable to the subdivision. A local government may not require a subdivider to  
25 pay or guarantee payment for part or all of the costs of constructing or extending capital facilities related to  
26 education.

27           (b)     All fees, costs, or other money paid by a subdivider under this subsection (2) must be  
28 expended on the capital facilities for which the payments were required.

1

2           **NEW SECTION. Section 34. Variances.** (1) All land use regulations must include a process for the  
3 submission and review of variances.

4           (2)     The application for a variance must be for relief from land or building form design standards or  
5 subdivision design and improvement standards.

6           (3)     Variance applications must be considered and approved or approved with conditions before  
7 application or in conjunction with application for a zoning permit or subdivision approval.

8           (4)     The granting of a variance must meet all of the following criteria:

9           (a)     the variance is not detrimental to public health, safety or general welfare;

10          (b)     the variance is due to conditions peculiar to the property, such as physical surroundings,  
11 shape, or topographical conditions;

12          (c)     strict application of the regulations to the property results in an unnecessary hardship to the  
13 owner as compared to others subject to the same regulations and that is not self-imposed;

14          (d)     the variance may not cause a substantial increase in public costs; and

15          (e)     the variance may not place the property in nonconformance with any other regulations.

16          (5)     Additional criteria may apply if the variance is associated with a floodplain or floodway pursuant  
17 to the requirements of Title 76, chapter 5.

18          (6)     Variance requests must be reviewed and determined by the planning administrator. The  
19 planning administrator's decision is final and no further action may be taken except as provided in [section 36].

20

21           **NEW SECTION. Section 35. Fees.** The governing body may establish reasonable fees to be paid by  
22 an applicant for a zoning permit, subdivision application, appeals, or any other review performed by the local  
23 government pursuant to [sections 1 through 37] to defray the expense of performing the review.

24

25           **NEW SECTION. Section 36. Appeals.** (1) Appeals of any final decisions made pursuant to [sections  
26 1 through 37] must be made in accordance with this section.

27          (2)     For a challenge to the adoption of or amendment to a land use plan, zoning regulation, zoning  
28 map, or subdivision regulation, a petition setting forth the basis for the challenge must be presented to the

1 district court within 30 days of the date of the resolution or ordinance adopted by the governing body.

2 (3) (a) Any final administrative land use decision, including but not limited to approval or denial of a  
3 zoning permit, preliminary plat or final plat, imposition of a condition on a zoning permit or plat, approval or  
4 denial of a variance from a zoning or subdivision regulation, or interpretation of land use regulations or map  
5 may be appealed by the applicant or any aggrieved person to the planning commission.

6 (b) An appeal under subsection (3)(a) must be submitted in writing within 15 business days of the  
7 challenged decision, stating the facts and raising all grounds for appeal that the party may raise in district court.

8 (c) The planning commission shall hear the appeal de novo. The planning commission is not  
9 bound by the decision that has been appealed, but the appeal must be limited to the issues raised on appeal.  
10 The appellant has the burden of proving that the appealed decision was made in error.

11 (e) A decision of the planning commission on appeal takes effect on the date when the planning  
12 commission issues a written decision.

13 (4) (a) Any final land use decision by the planning commission may be appealed by the applicant,  
14 planning administrator, or any aggrieved person to the governing body.

15 (b) An appeal under subsection (4)(a) must be submitted in writing within 15 business days of the  
16 challenged decision, stating the facts and raising all grounds for appeal that the party may raise in district court.

17 (c) The governing body shall hear the appeal de novo. The governing body is not bound by the  
18 decision that has been appealed, but the appeal must be limited to the issues raised on appeal. The appellant  
19 has the burden of proving that the appealed decision was made in error.

20 (d) A decision of the governing body on appeal takes effect on the date when the governing body  
21 issues a written decision.

22 (5) (a) No person may challenge in district court a land use decision until that person has  
23 exhausted the person's administrative appeal process as provided in this section.

24 (b) Any final land use decision of the governing body may be challenged by presenting a petition  
25 setting forth the grounds for review of a final land use decision with the district court within 30 calendar days  
26 after the written decision is issued.

27 (c) A challenge in district court to a final land use decision of the governing body is limited to the  
28 issues raised by the challenger on administrative appeal.

1           (6)     Every final land use decision made pursuant to this section must be based on the  
2 administrative record as a whole and must be sustained unless the decision being challenged is arbitrary,  
3 capricious, or unlawful.

4           (7)     Nothing in [sections 1 through 37] is subject to any provision of Title 2, chapter 4.  
5

6           NEW SECTION. Section 37. Enforcement and penalties. (1) A local government may, by  
7 ordinance, establish civil penalties for violations of any of the provisions of [sections 1 through 37] or of any  
8 ordinances adopted under the authority of [sections 1 through 37].

9           (2)     Prior to seeking civil penalties against a property owner, a local government shall provide:

10          (a)     written notice, by mail or hand delivery, of each ordinance violation to the address of the owner  
11 of record on file in the office of the county recorder;

12          (b)     a reasonable opportunity to cure a noticed violation; and

13          (c)     a schedule of the civil penalties that may be imposed on the owner for failure to cure the  
14 violation before expiration of a time certain.

15          (3)     A local government may, in addition to other remedies provided by law, seek:

16          (a)     an injunction, mandamus, abatement, or any other appropriate action provided for in law;

17          (b)     proceedings to prevent, enjoin, abate, or remove an unlawful building, use, occupancy, or act;

18 or

19          (c)     criminal prosecution for violation of any of the provisions of [sections 1 through 37] or of any  
20 ordinances adopted under the authority of [sections 1 through 37] as a misdemeanor punishable by a fine not to  
21 exceed \$500 per day for each violation.

22          (4)     In any enforcement action taken under this section or remedy sought thereunder, the parties  
23 shall pay their own costs and attorney fees.  
24

25           NEW SECTION. Section 38. Repealer. The following sections of the Montana Code Annotated are  
26 repealed:

27 7-21-1001.     Legislative findings and purpose.

28 7-21-1002.     Definitions.

1 7-21-1003. Local government regulations -- restrictions.

2

3 NEW SECTION. Section 39. Codification instruction. [Sections 1 through 37] are intended to be  
4 codified as an integral part of Title 76, and the provisions of Title 76 apply to [sections 1 through 37].

5

6 NEW SECTION. Section 40. Effective date. [This act] is effective on passage and approval.

7

8 NEW SECTION. Section 41. Applicability. [This act] applies to local governments that currently  
9 meet the population thresholds in [section 5].

10

- END -